

An Roinn Airgeadais Department of Finance

The public finances in Ireland - some key issues

John McCarthy Chief Economist, Department of Finance Presentation at Institute for Public Administration Governance Conference 17th January 2024

Setting the scene

- Near-term (cyclical) fiscal developments
- Assessing debt dynamics
- Fiscal vulnerabilities
- Beyond the short-term: structural fiscal developments
- Conclusion





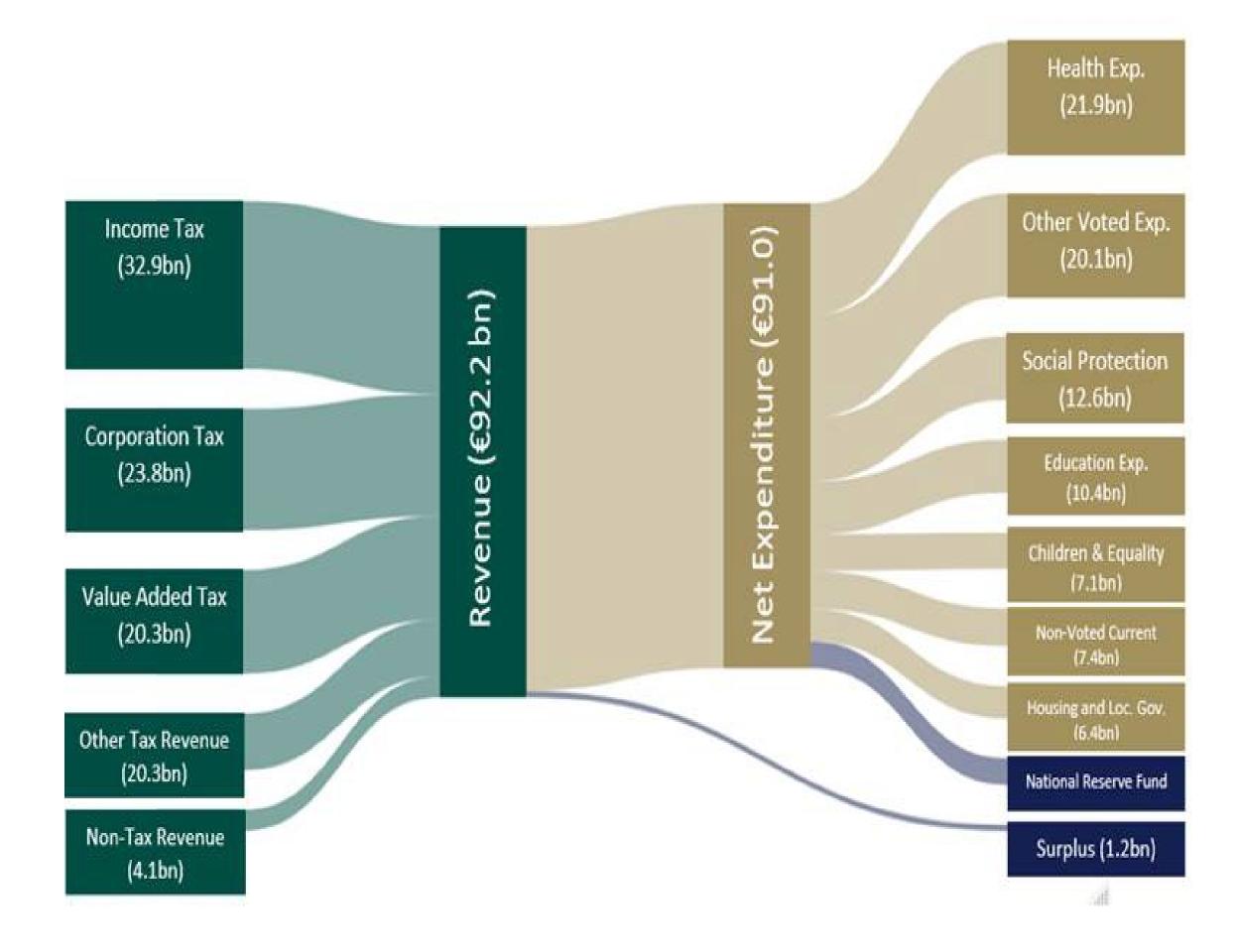
Near-term (cyclical) fiscal developments

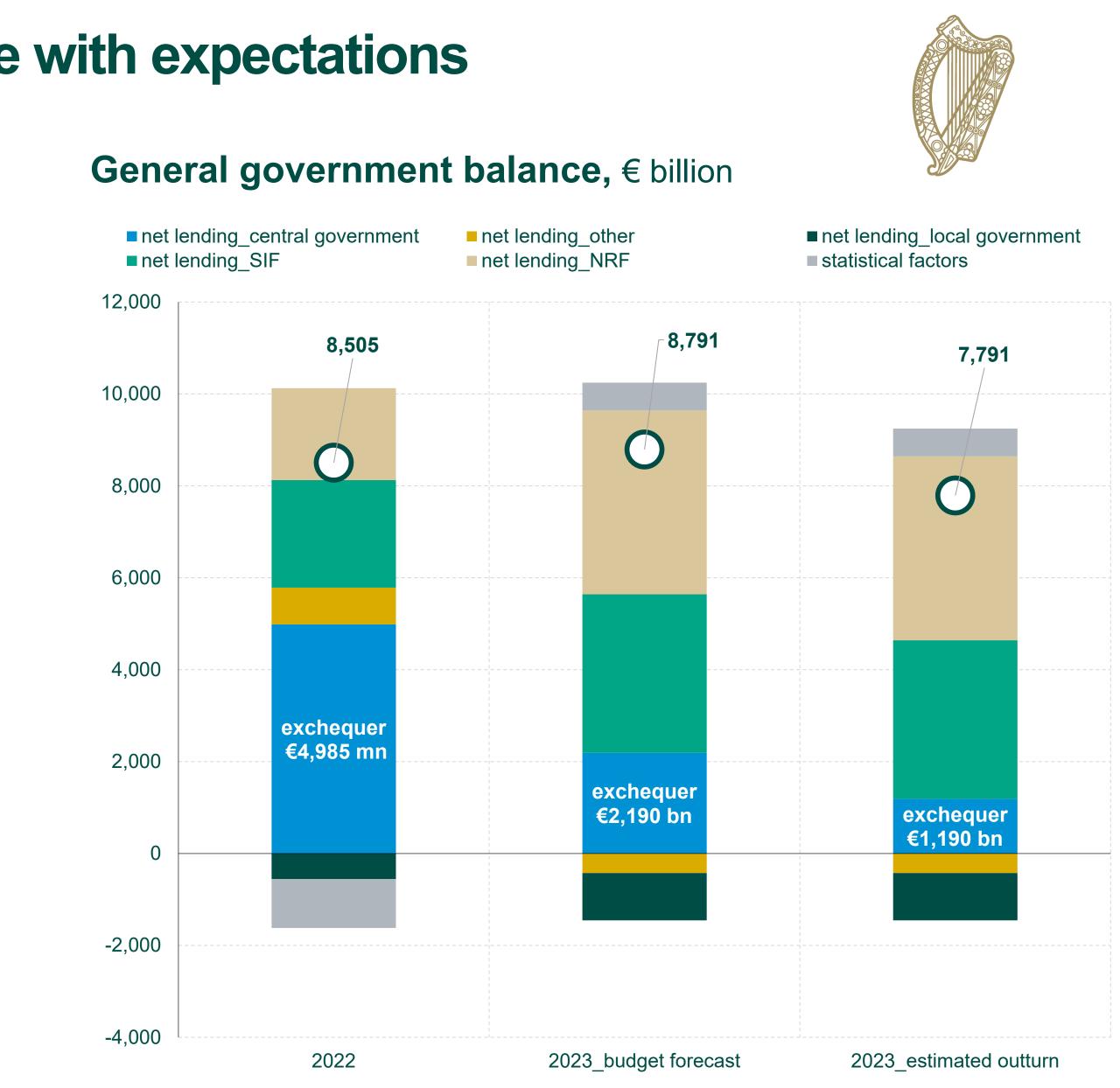




Budgetary outturn for 2023 broadly in line with expectations

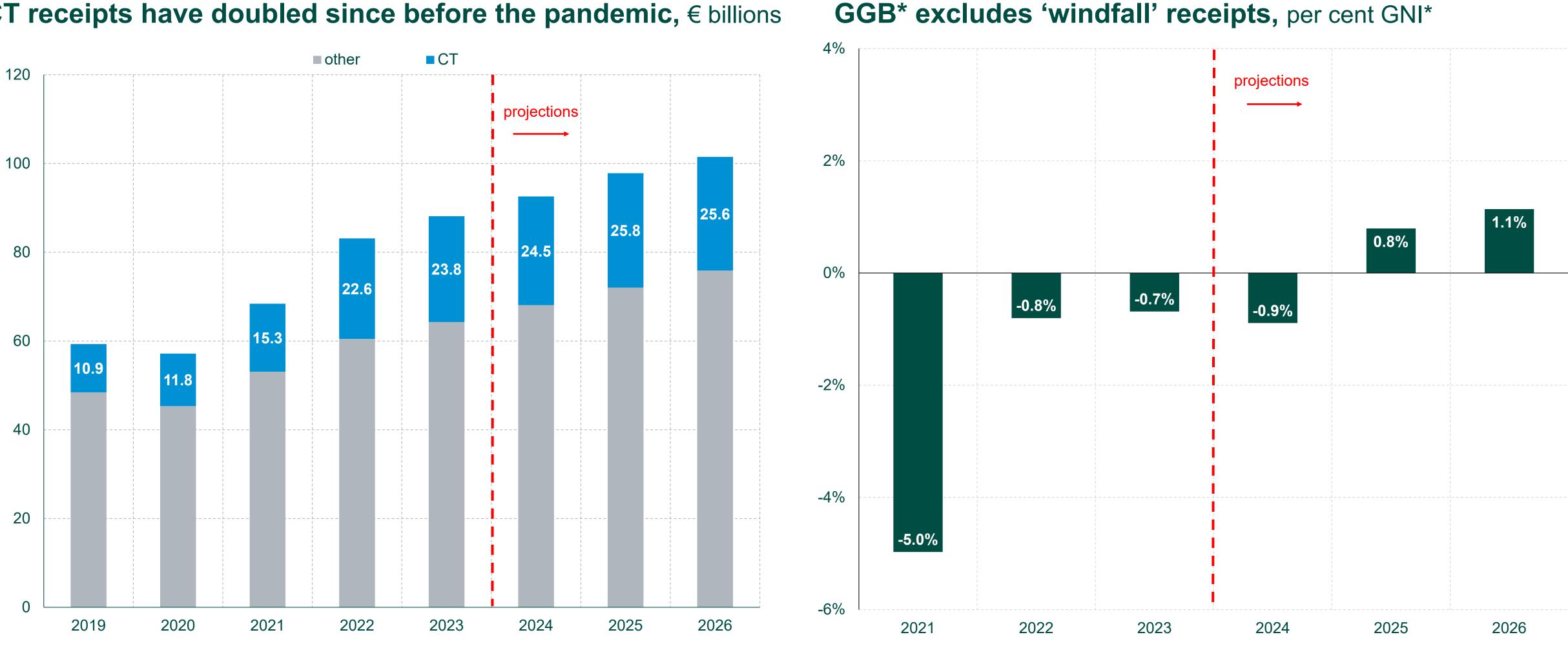






Near-term headline surpluses a function of corporate tax receipts

CT receipts have doubled since before the pandemic, € billions

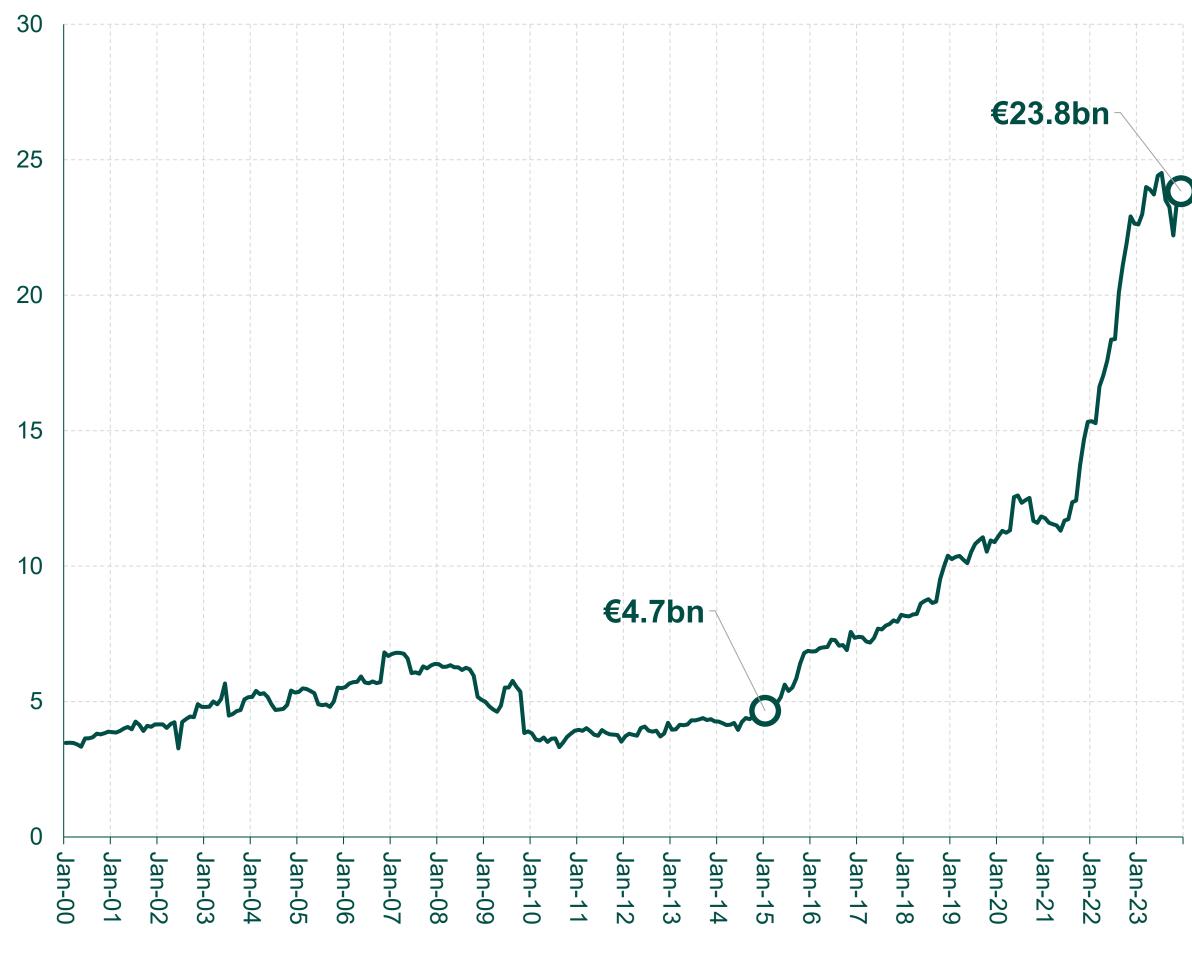






Corporate tax receipts defy gravity since 2015

c. Five-fold increase since 2015, € billions, 12-mrs

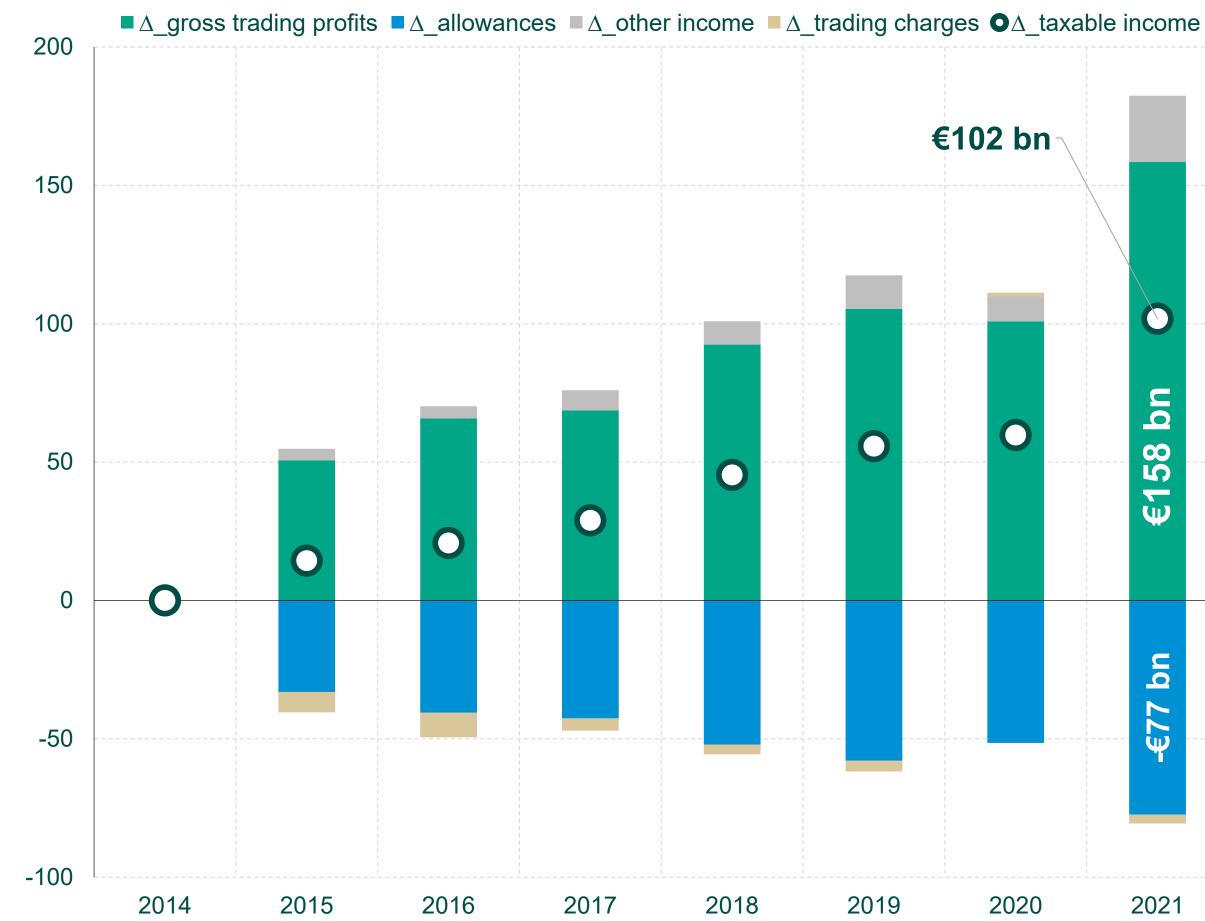


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Corporate profits and taxable income: change since 2014, € billions







200

2021

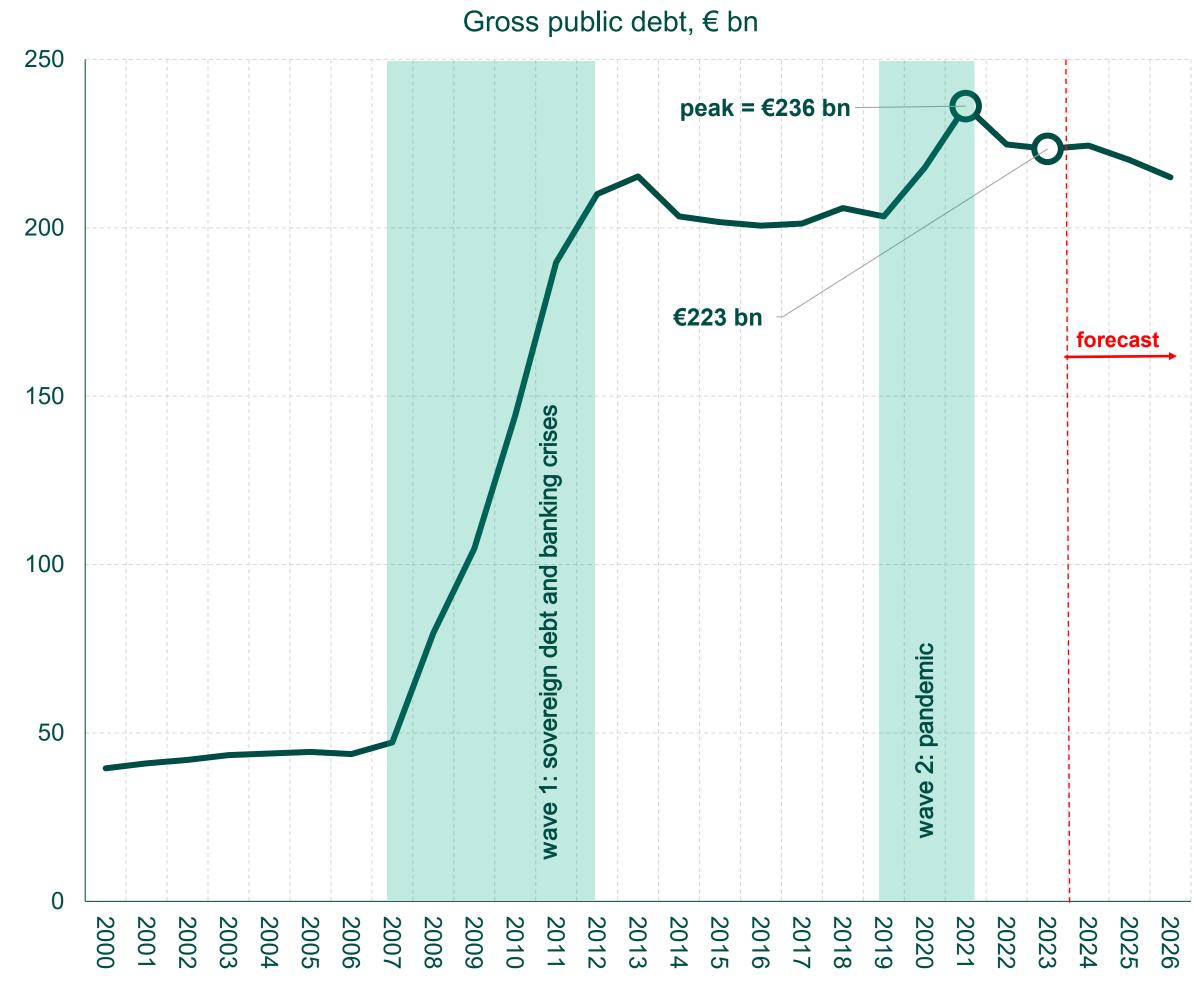
Assessing debt dynamics





Irish public debt is relatively high

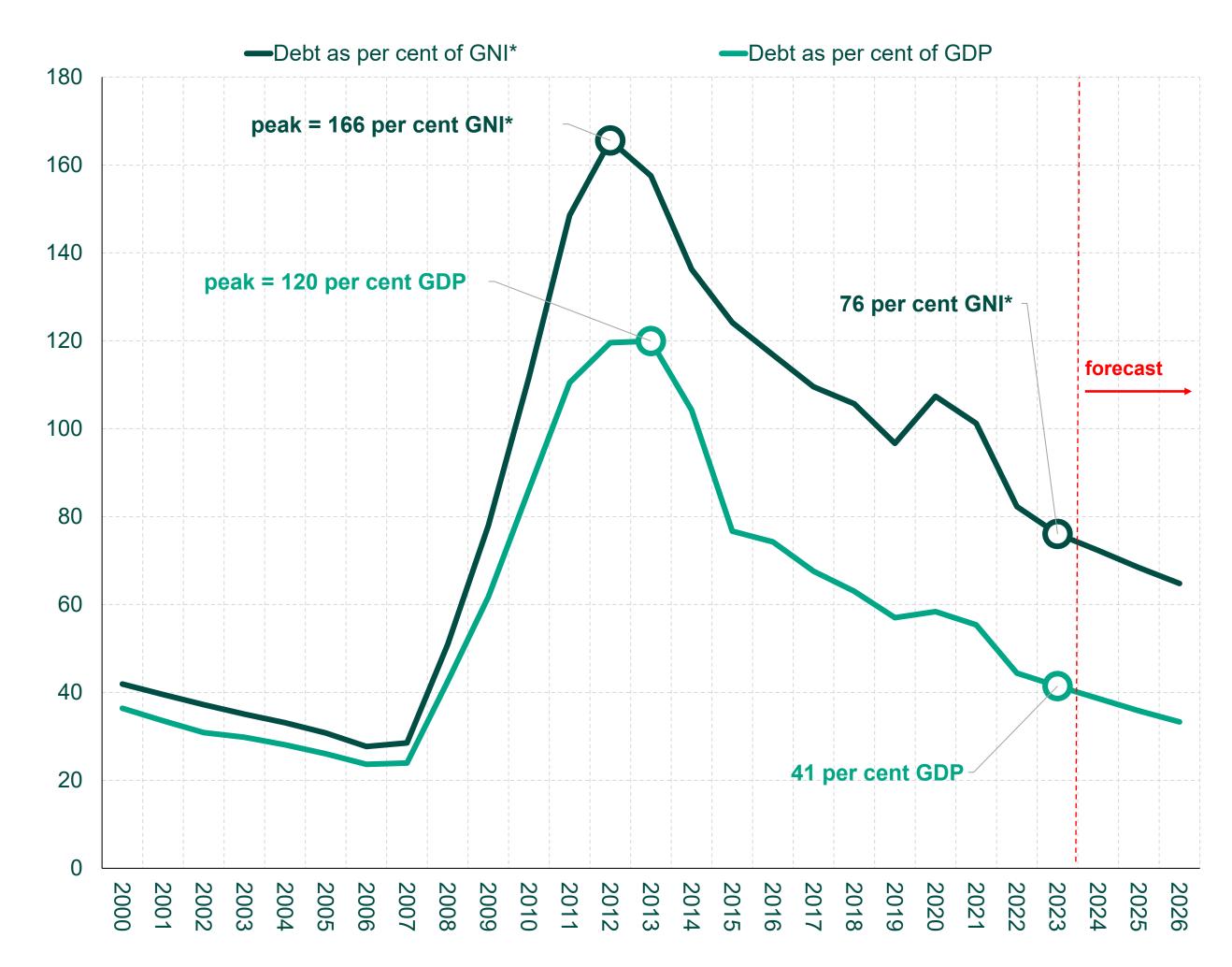
2 waves of debt accumulation in quarter of century



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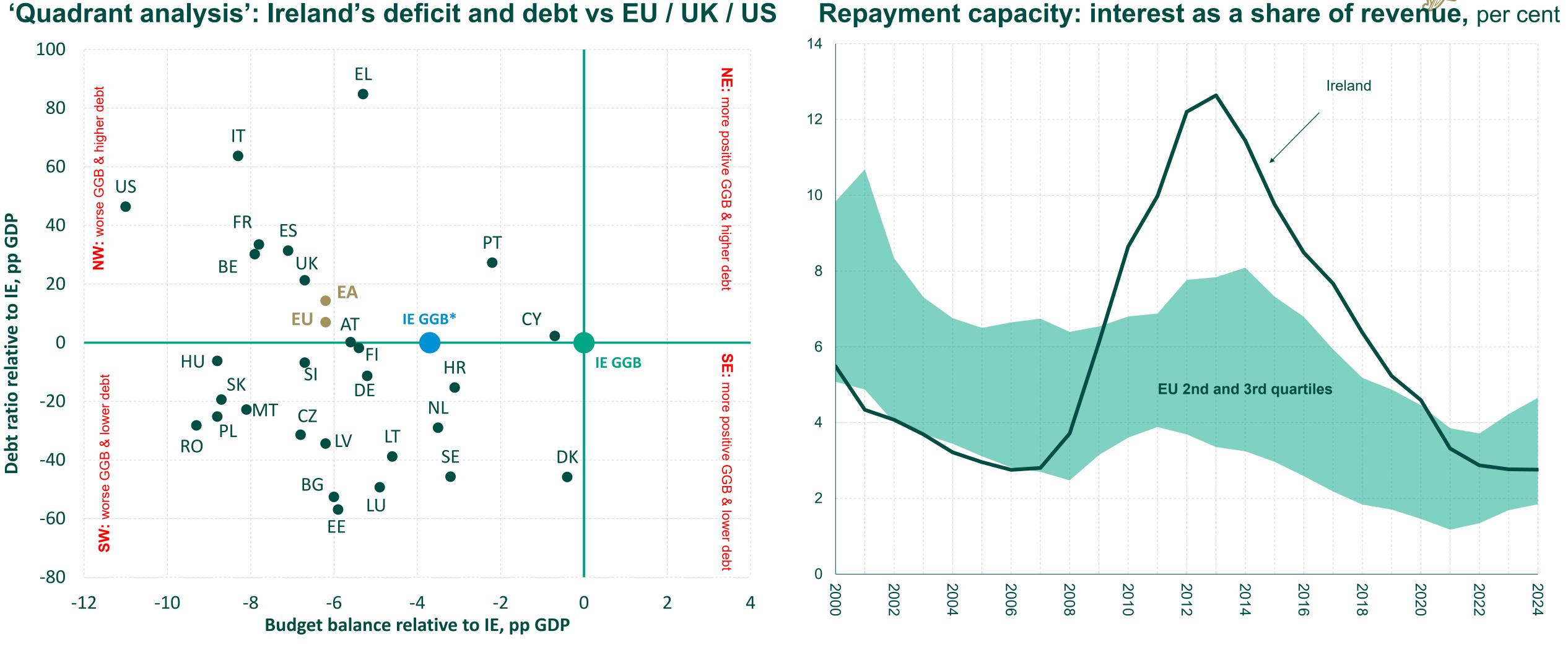


Debt-income ratios on downward trajectory





Irish public debt in an international context





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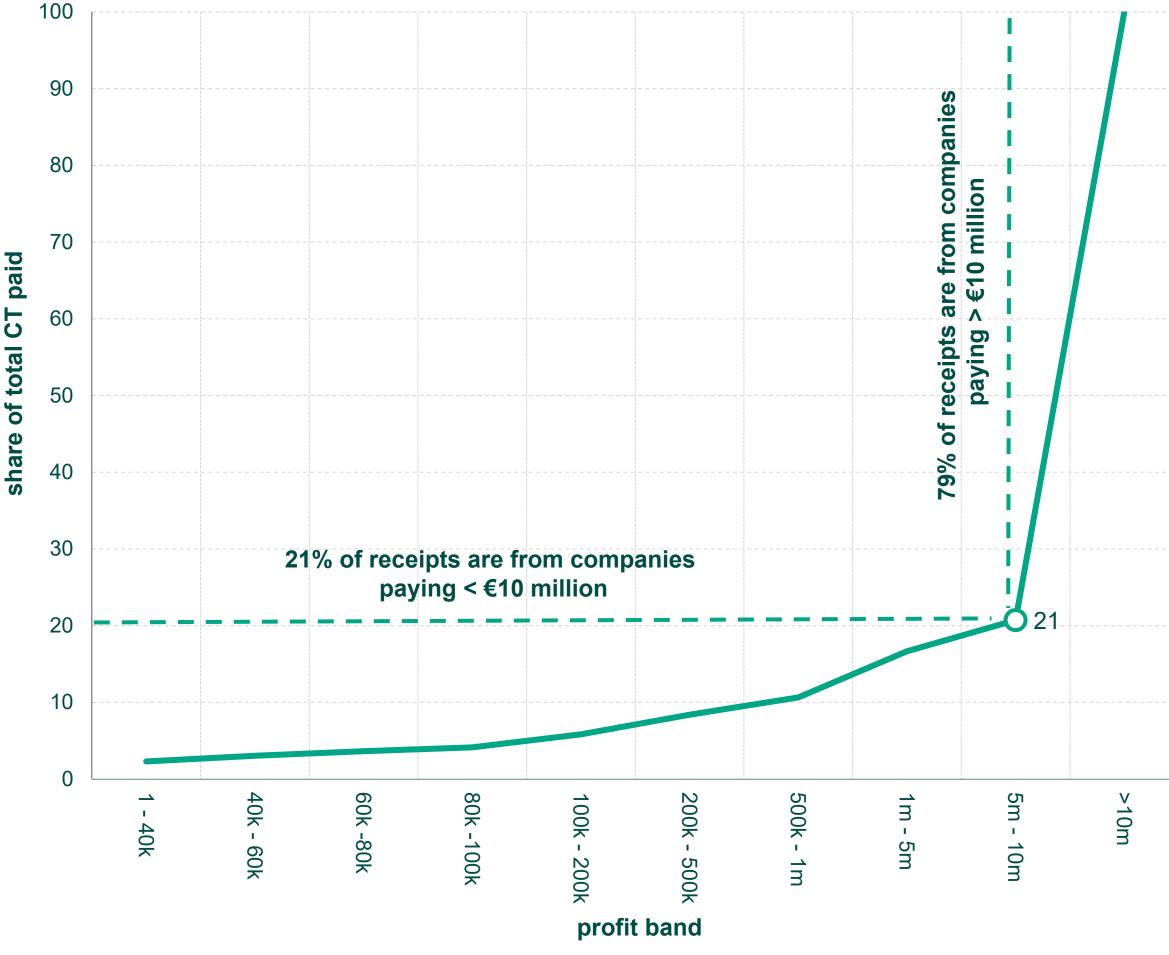


Fiscal vulnerabilities



Irish income tax (profit and labour) base is very narrow

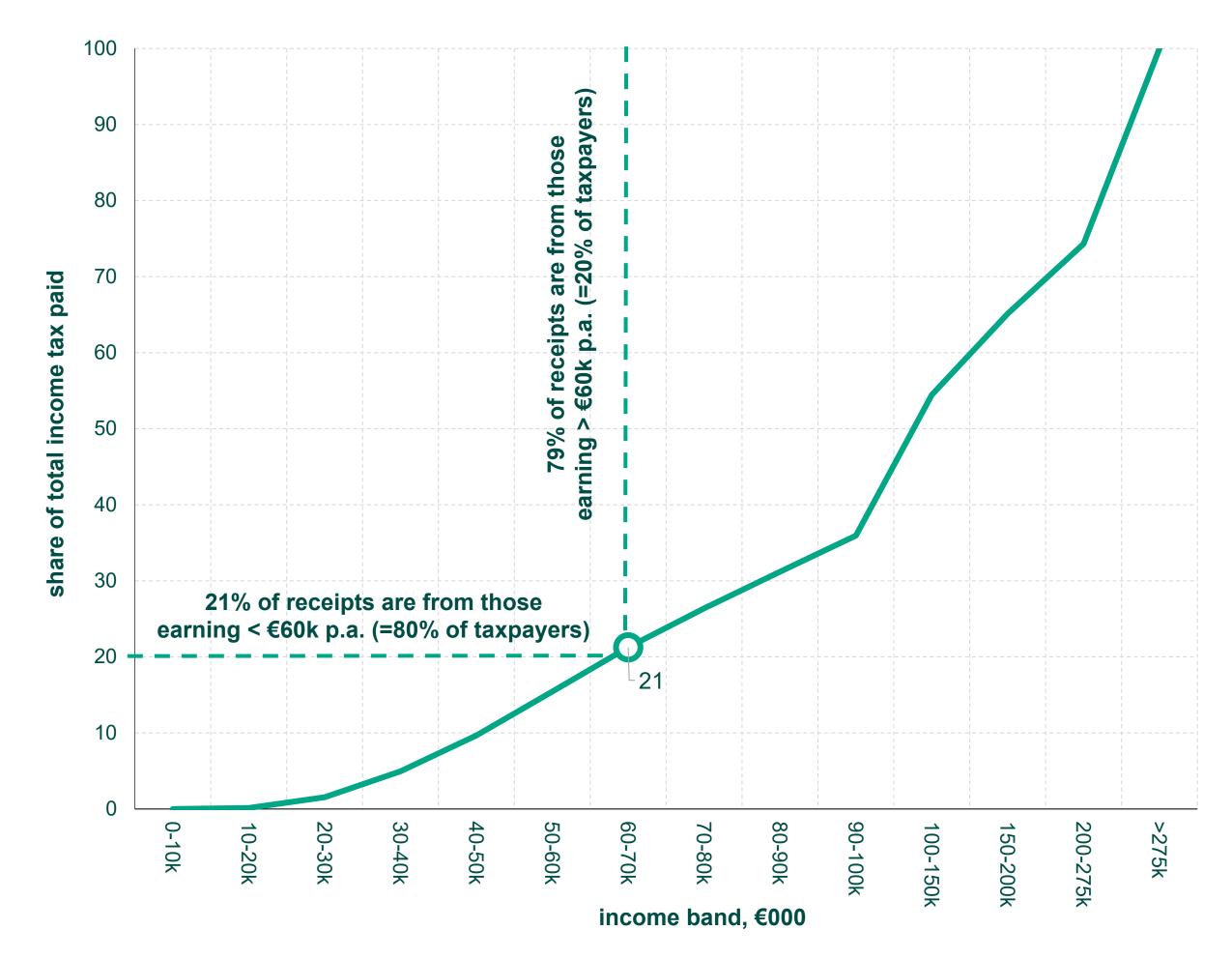
Cumulative distribution function: corporation tax receipts



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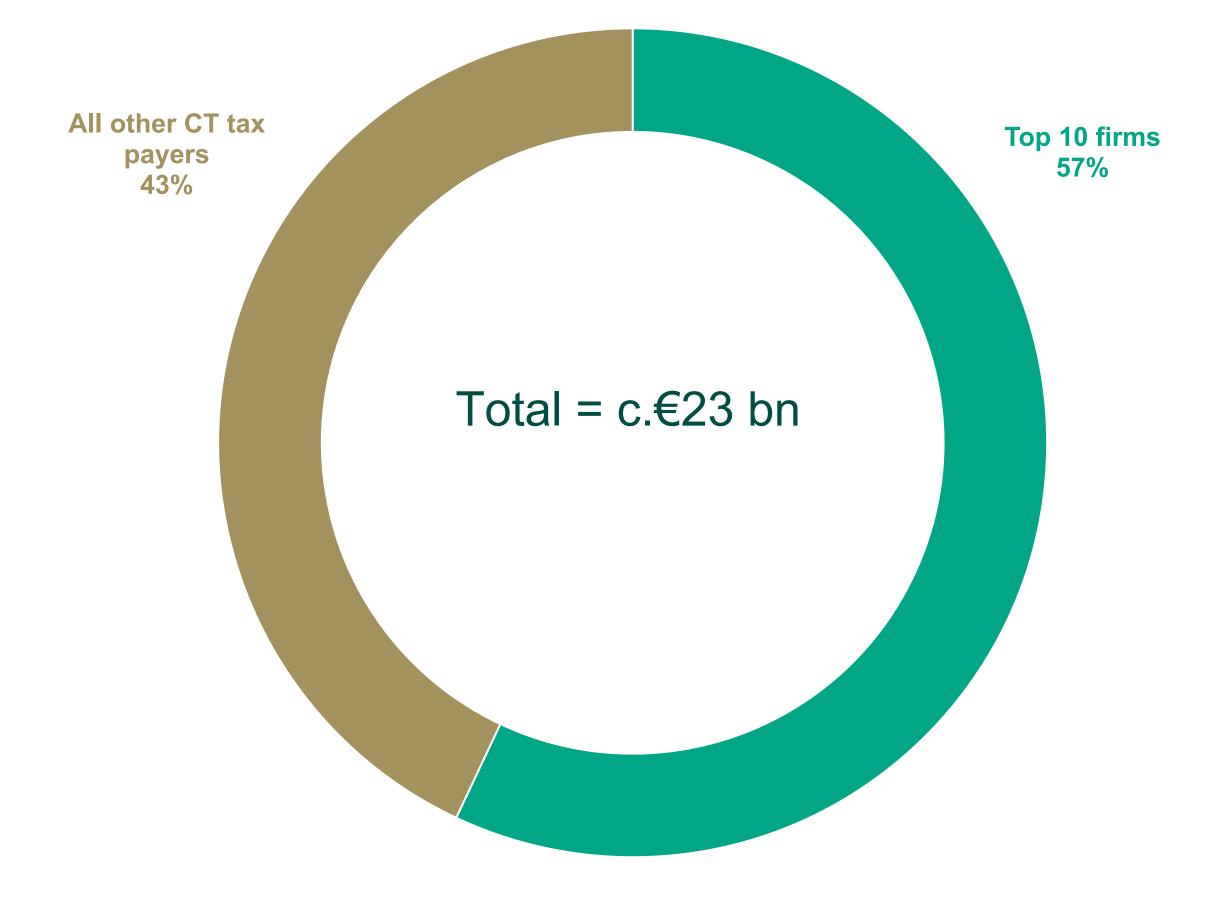


Cumulative distribution function: income tax receipts

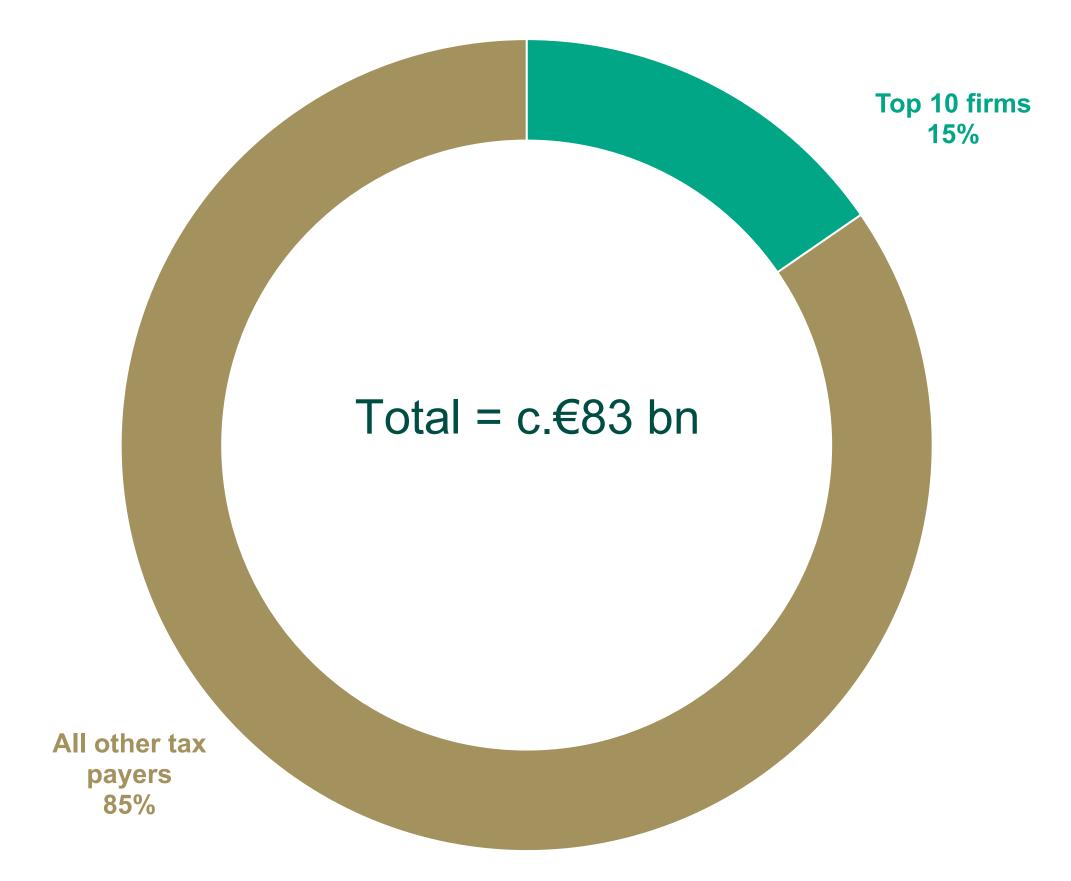


The concentration of corporation tax receipts = risk to the public finances

Largest 10 payers: share of <u>corporation</u> tax receipts, 2022 Largest 10 payers: share of <u>total</u> tax receipts, 2022







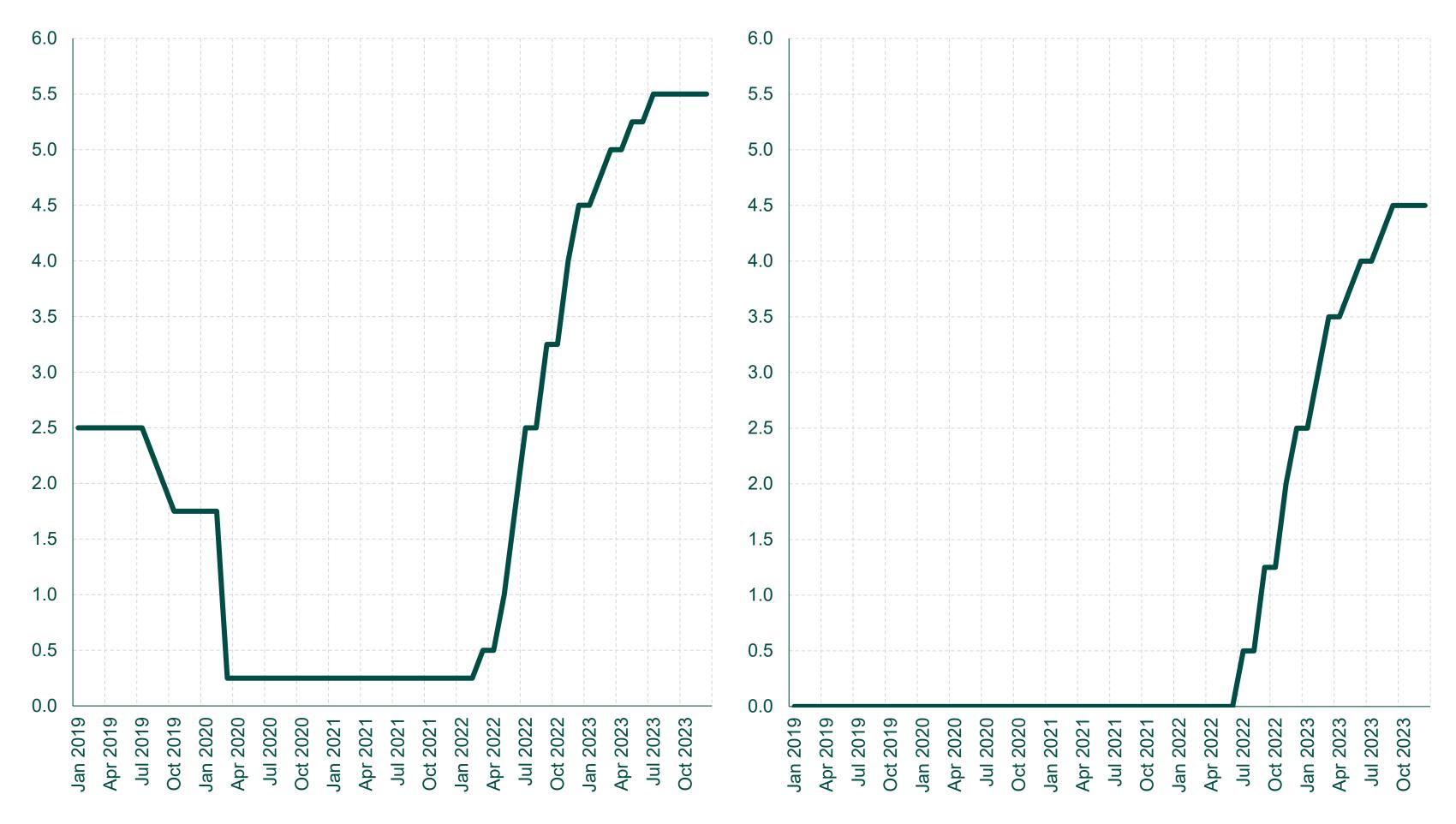
Synchronised monetary tightening – with transmission lags

UK: policy rates +515 bps since low point

6.0 5.5 5.0 4.5 4.0 3.5 3.0 2.5 2.0 1.5 1.0 0.5 0.0 Jul 2019 Oct 2019 Jan 2020 Jul 2020 Jan 2021 Jan 2021 Jul 2021 Oct 2021 Jan 2022 Apr 2022 Jul 2022 Oct 2022 Jan 2023 Jan 2019 2023 2023 2019 2023 Jul Oct Apr Apr

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US: policy rates +525 bps since low point



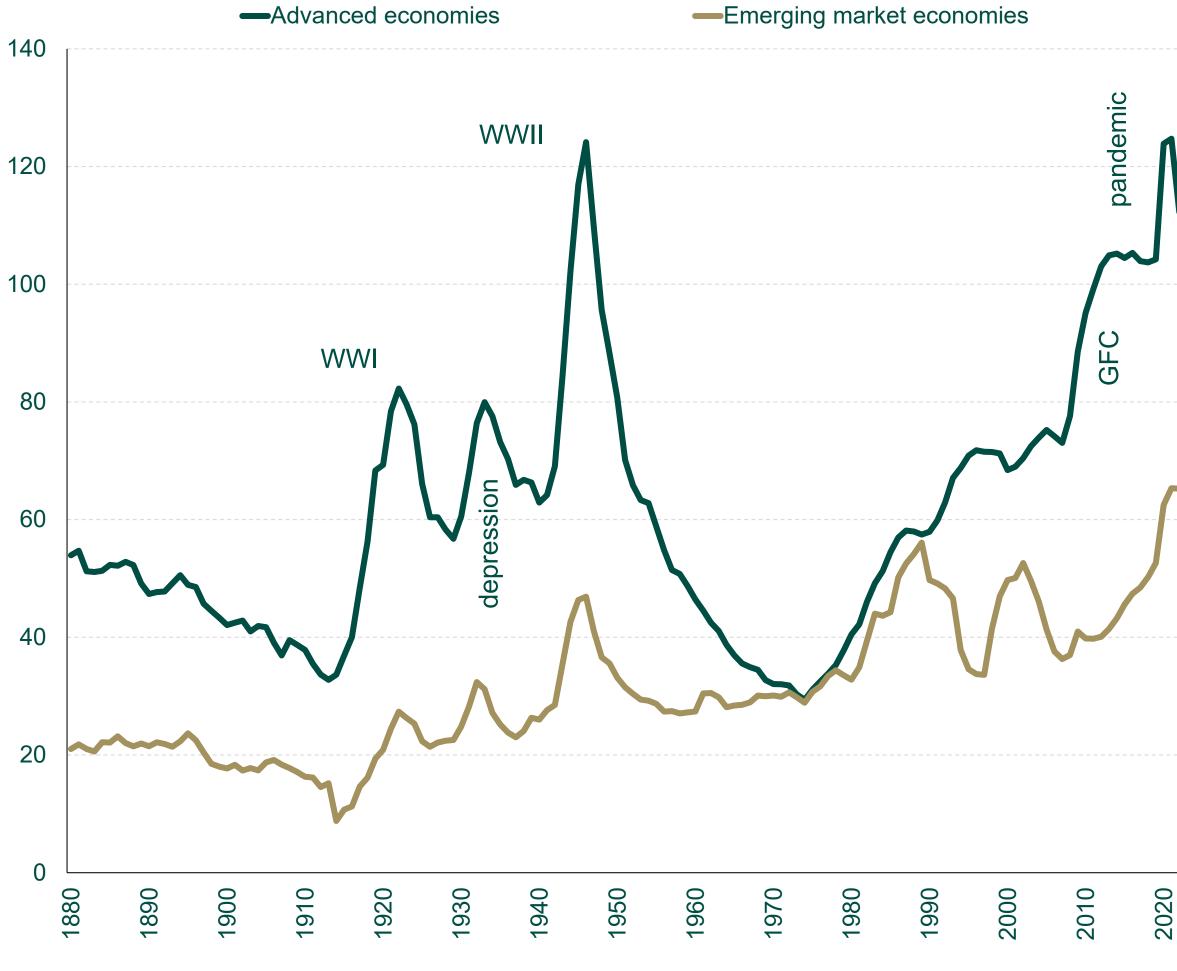


Euro area: policy rates +450 bps



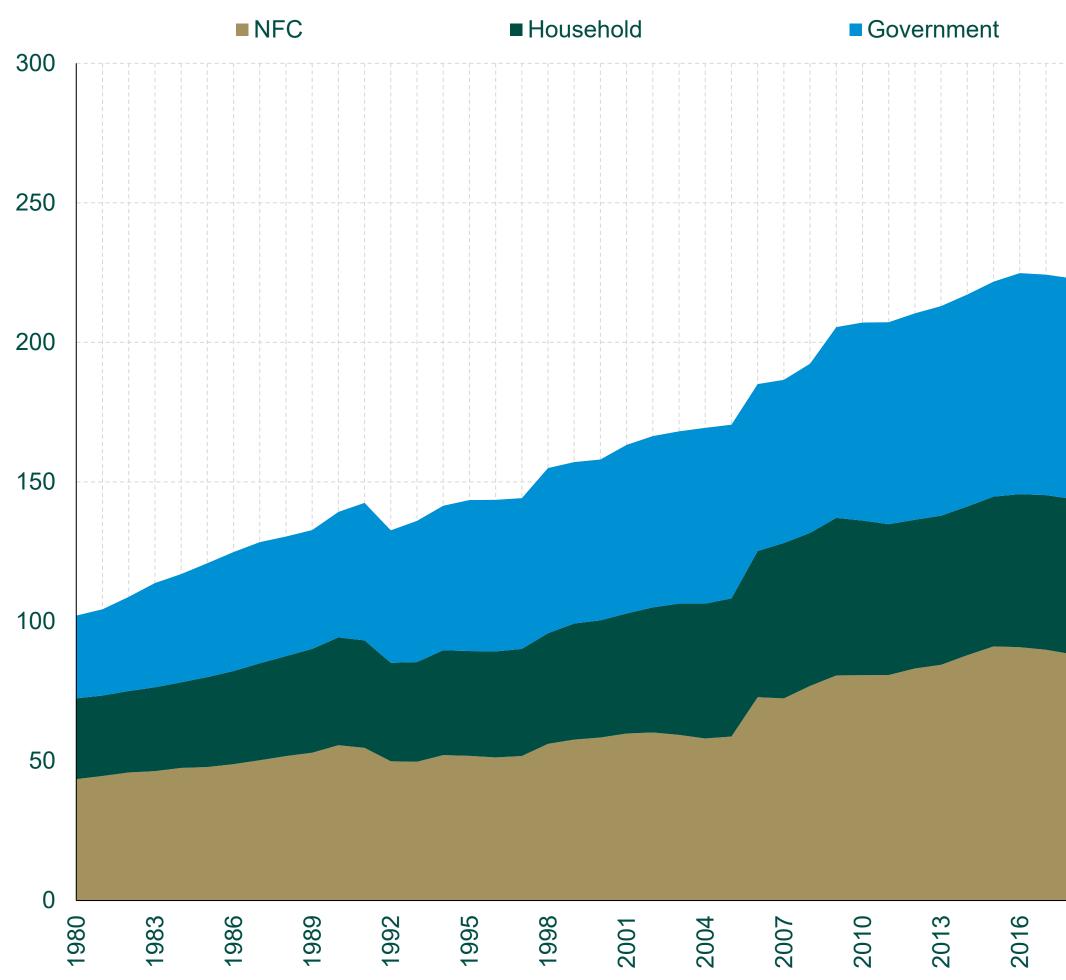
Aside: global debt position – de-stabilising debt dynamics in prospect?

A century and a half of global public debt, % GDP



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Global public and private debt, % GDP







Beyond the short-term: structural fiscal developments





Powerful structural forces to weigh on public finances in the years ahead

Demographics

Lower rate of potential growth

Reduced savings pool

Higher age-related public expenditure

Digitalisation

Higher productivity [capital deepening]

Labour market displacement



De-carbonisation

Financing higher rates of (green) investment

Financing Job transition (green to brown jobs)



De-globalisation

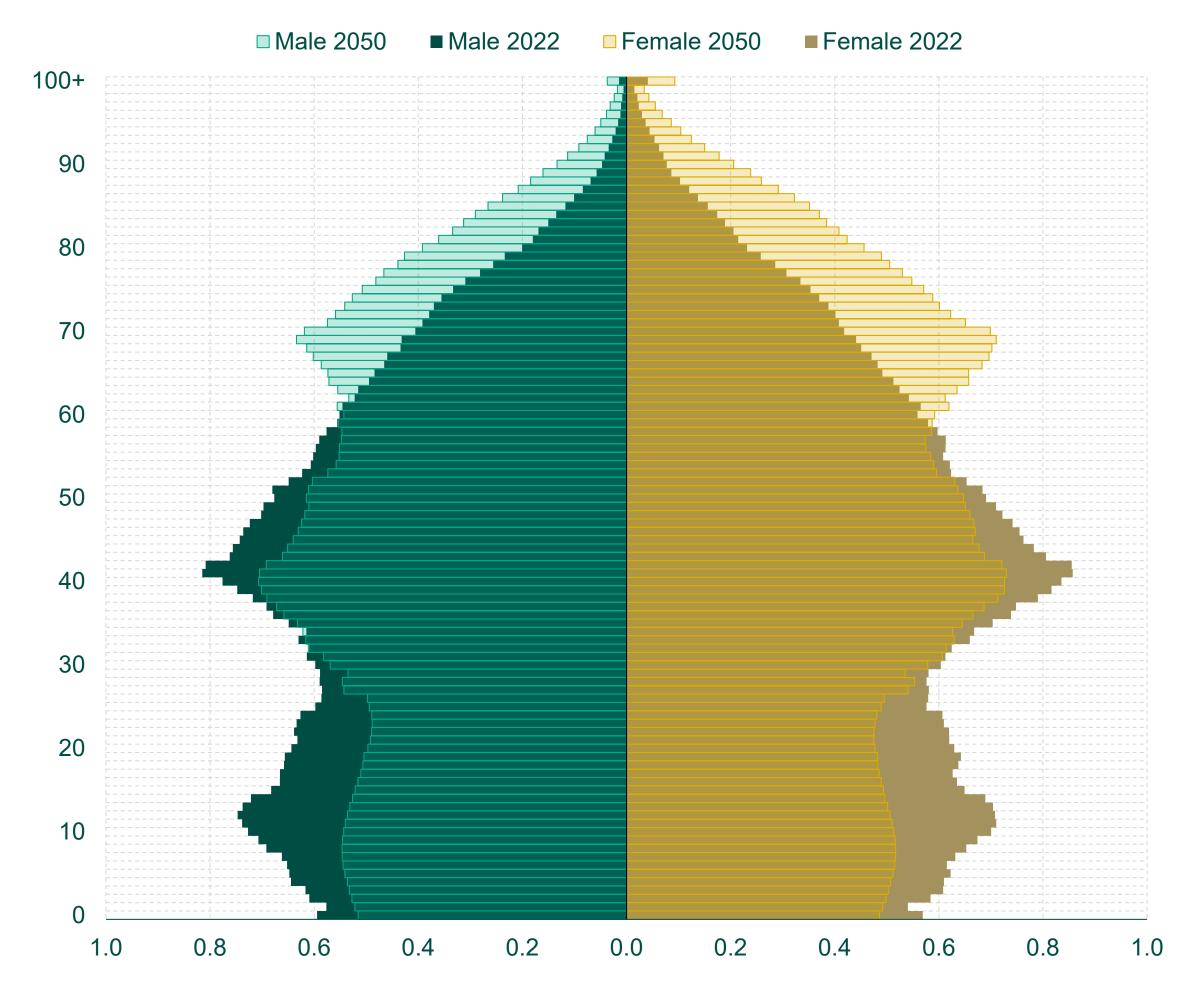
Slower productivity growth

Higher interest rates (dwindling of global savings pool)



Focus on demographics

Ireland's demographic profile is changing ...



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... there will be fewer working age to retirement age

Annual age-related expenditure projections 2019-2050, per cent of GNI				
	2019	2030	2050	∆ 2050
Pension costs	7.4	9.6	12.1	4.7
Health Care	6.6	7.2	8.3	1.7
Long-term care	2.0	2.7	3.9	1.8
Education	5.3	5.3	5.2	-0.1
Total age-related	21.4	24.7	30.6	8.1

In money terms: c.€8 billion higher in 2030 vs 2019

Source: Eurostat, Department of Finance



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Conclusion



Summary and conclusion

(1) Headline position healthy but benefitting from:

- : windfall CT receipts
- : cyclical position of economy

(2) Short-term vulnerabilities

- : mainly a fall in CT
 - concentration risk
 - policy risk [global tax policy changes]

(3) Medium- and longer-term vulnerabilities = severe

(4) Reconciling (1)-(3) = long-term savings vehicles

- : Future Ireland Fund
- : Infrastructure Climate and Nature Fund





Disclaimer and other information:

The views expressed in this presentation are those of the presenter and do not necessarily reflect the views held by the Department of Finance, the Minister for Finance or the Government of Ireland.

Some of the figures contained in this presentation are estimates based on the latest available forecasts as published by the Department of Finance in its autumn forecasts (October 2023).

Outturn data are sourced from a variety of sources including the Department of Finance, Central Statistics Office, European Commission (AMECO), Revenue Commissioners and Central Bank of Ireland.

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